

Message Text

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ACTION SIL-01

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-07 EUR-12 NEA-10

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 COME-00 EB-07 LAB-04

AID-05 SAM-01 IO-10 /116 W

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INFO ALL EC CAPITALS 1294

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BEIRUT

AMEMBASSY BOGOTA

AMEMBASSY BUENOS AIRES

AMEMBASSY CANBERRA

AMEMBASSY CARACAS

AMEMBASSY GUATEMALA

AMEMBASSY HELSINKI

AMEMBASSY KUALA LUMPUR

AMEMBASSY LIMA

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AMEMBASSY MANILA

AMEMBASSY MEXICO

AMEMBASSY MOSCOW

AMEMBASSY NEW DELHI

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PANAMA

AMEMBASSY PARAGUE

AMEMBASSY QUITO

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AMEMBASSY TEL AVIV

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AMEMBASSY TEGUCIGALPA

AMEMBASSY TOKYO
AMEMBASSY TUNIS
AMEMBASSY VIENNA
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E.O. 11652: N/A

TAGS: ELAB, ICFTU, ILO, MX

SUBJECT: ICFTU WORLD CONGRESS:POST-CONGRESS NOTES AND ASSESSMENT

1. BEGIN SUMMARY: WHILE THE ILO WAS A PRIMARY SOURCE OF DELEGATE PREOCCUPATION AT THE RECENTLY CONCLUDED ICFTU WORLD CONGRESS, LATIN AMERICA AND THE FUTURE OF THE INTERAMERICAN REGIONAL ORGANIZATION OF WORKERS (ORIT) SHARED BILLING WITH DISPUTED RESOLUTIONS ON PORTUGAL AND PEACE AND DISARMAMENT AS CENTRAL ISSUES. THIS MESSAGE RECAPS SOME OF THE MORE SIGNIFICANT DEVELOPMENTS AT THE CONGRESS AND ALSO PROVIDES A MISSION ASSESSMENT OF THE 52 MILLION MEMBER ICFTU, WHICH HAS STILL NOT RECUPERATED FROM THE DEPARTURE OF THE AFL-CIO AND THE CREATION OF THE EUROPEAN TRADE UNION CONFEDERATION FACTORS WHICH HAVE DRAINED THE ORGANIZATION OF MUCH OF ITS STRENGTH AND INFLUENCE. END SUMMARY.

2. ILO RESOLUTION: EFFORTS BY SEVERAL EUROPEAN LEADERS AT THE ICFTU WORLD CONGRESS TO STRENGTHEN A RESOLUTION DEALING WITH THE ILO WERE REJECTED BY THE RESOLUTIONS COMMITTEE. THE RESOLUTION AS ADOPTED DOES NOT REFER TO USG NOTIFICATION OF INTENT TO WITHDRAW FROM THE ILO WHICH WAS MUCH DISCUSSED THROUGHOUT THE CONGRESS. HOWEVER, THE RESOLUTION DOES CALL FOR "THE TRADE UNION MOVEMENT OF THE USA TO CONTINUE TO PLAY A FULL AND ACTIVE ROLE WITHIN THE ILO SO AS TO HELP ENSURE THAT THE ILO PERSISTS WITH ITS ACTIVITIES FOR THE PROMOTION OF SOCIAL POLICIES FOR THE BENEFIT OF WORKERS EVERYWHERE." THE RESOLUTION ALSO REAFFIRMED THE ICFTU'S FULL SUPPORT FOR THE AIMS AND PRINCIPLES OF THE ILO " EMPHASIZING THAT ANY ATTEMPTS TO CONVERT THE ILO INTO A FORUM FOR THE DISCUSSION OF MATTERS WHICH FALL OUTSIDE ITS COMPETENCE MUST BE RESISTED WITH THE UTMOST VIGOR." THIS WAS VIEWED AS AN INDICATION THAT A VAST MAJORITY OF ICFTU LEADERS ARE BASICALLY IN ACCORD WITH THE AFL-CIO'S POSITION ON THE POLITIZATION OF THE ILO ALTHOUGH THEY

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ARE UNANIMOUS IN THEIR REJECTION OF THE US STRATEGY OF GIVING NOTICE OF INTENT TO WITHDRAW AS A VIABLE MEANS FOR REMEDYING THE SITUATION.

3. PEACE AND DISARMAMENT: THE SECTION OF THE ICFTU RESOLUTION ON PEACE AND ISARMAMENT DEALING WITH THE MIDDLE EAST PRECIPITATED A CLASH BETWEEN LEBANESE AND ISRAELI DELEGATES. GEORGE SACRE OF THE LEBANESE PETROLEUM WORKERS UNION ANGRILY TOLD THE CONGRESS

THAT "AT THE VERY MOMENT THAT ISRAELI SPOKESMEN WERE TALKING PEACE AT THE ICFTU CONGRESS, ISRAELI FORCES WERE GAIN INVADING LEBANESE TERRITORY." HOWEVER, HE SAID THAT HE WOULD VOTE FOR THE RESOLUTION EVEN THOUGH IT DID NOT REPRESENT "THE MINIMUM OF OUR FEELINGS." THE RESOLUTION AS ADOPTED WELCOMED "THE RECENT EGYPTIAN-ISRAELI AGREEMENT AS A STEP IN THE DIRECTION OF PEACE." DURING THE DEBATE ON THE RESOLUTION, HABIB ASCHOUR OF THE TUNISIAN CGT DESCRIBED THE KISSINGER MISSION AS "A FIRST STEP TOWARD PEACE."

4. RESOLUTION ON PORTUGAL: THE ONLY OTHER RESOLUTION CONTESTED ON THE FLOOR OF CONGRESS DEALT WITH PORTUGAL. REPRESENTATIVES OF THE BRITISH TUC, BELGIAN FGTB AND FINNISH SAK REGISTERED THEIR STRONG OPPOSITION TO A LANGUAGE CHANGE AIMED AT STRENGTHENING THE RESOLUTION AND ABSTAINED ON THE FINAL VOTE. THE RESOLUTION ORIGINALLY CONDEMNED "THE ATTEMPTS LED BY MINORITY AND SECTARIAN GROUPS IN PORTUGAL TO LIMIT THE FREEDOMS AND THE DEMOCRATIC DEVELOPMENT OF THE COUNTRY." DELEGATES FROM THE GERMAN DGB AND SEVERAL INTERNATIONAL TRADE SECRETARIATS OBJECTED TO THIS LANGUAGE IN THE RESOLUTIONS COMMITTEE AND INSISTED THAT THE COMMUNISTS IN PORTUGAL BE CITED BY NAME. THE COMMITTEE FINALLY PRODUCED COMPROMISE LANGUAGE WHICH "CONDEMNS ALL THOSE POLITICAL FORCES WHICH ARE MOTIVATED BY DICTATORIAL IDEOLOGIES AND SEEK TO CONTROL THE TRADE UNIONS FOR THEIR OWN PURPOSES." THE BRITISH, BELGIANS AND FINNS FOUND THIS UNACCEPTABLE BUT THE GERMAN DGB REPRESENTATIVES, WHILE LESS THAN SATISFIED WITH THE CHANGE, VOTED WITH AN OVERWHELMING MAJORITY IN FAVOR OF THE RESOLUTION AS AMENDED.

5. ICFTU FINANCIAL SUPPORT FOR ORIT: OUR DISCUSSIONS WITH ICFTU OFFICIALS AS WELL AS WITH MANY LATIN AMERICAN AND EUROPEAN DELEGATES AT THE CONGRESS, SUGGESTED THAT THE ICFTU WILL ADOPT A WAIT AND SEE ATTITUDE REGARDING FUTURE FINANCIAL CONTRIBUTIONS TO ORIT, PENDING THE OUTCOME OF THE EXTRAORDINARY ORIT CONGRESS NOW SCHEDULED FOR NEXT APRIL IN CARACAS. THE EUROPEANS ACCEPT LIMITED OFFICIAL USE

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THE DECISION OF THE LATIN AMERICANS TO KEEP THE AFL-CIO INSIDE THE REGIONAL ORGANIZATION AND ARE ALSO WILLING TO PRODUCE "SUBSTANTIAL" SUMS OF MONEY FOR ORIT PROGRAMS AND ACTIVITIES. HOWEVER, THEY ARE NOT DISPOSED TO MAKE SUCH CONTRIBUTIONS UNTIL CERTAIN REFORMS ARE MADE. WHEN PRESSED AS TO THE NATURE OF THOSE REFORMS, WE RECEIVED RATHER HAZY RESPONSES, ALTHOUGH THERE WAS NEAR UNANIMITY ON BOTH THE EUROPEAN AND LATIN AMERICAN SIDES IN TERMS OF A NEED FOR "CLEANING HOUSE" AT THE ORIT SECRETARIAT. ORIT LEADERS ETCHEVERRY AND ESTRADA, IN THE VIEW OF MOST DELEGATES WITH WHOM WE TALKED, WERE IMPOSED BY THE AFL-CIO AND "WILL HAVE TO GO". THE REWARD TO ORIT, IF THIS OCCURS, WILL COME IN THE FORM OF ICFTU FINANCIAL SUPPORT FOR ORIT'S ADMINISTRATION AND ADDITIONAL MONIES FROM CERTAIN EUROPEAN UNIONS EARMARKED FOR ORIT EDUCATION PROGRAMS. ON A RELATED MATTER, ICFTU SECRETARIAT OFFICIALS HAVE PRIVATELY CONFIDED THAT THERE IS LITTLE HOPE FOR

RECEIVING ANY FINANCIAL COMPENSATION FOR THE ORIT EDUCATION
FACILITY AT CUERNAVACA WHICH THE MEXICAN GOVERNMENT, THEY SAY,
WILL PROBABLY TAKE OVER TO CONDUCT PROGRAMS OF A "SOCIAL NATURE"
FOR MEXICAN WORKERS IN COLLABORATION WITH THE MEXICAN CTM.

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TO SECSTATE WASHDC 9935

INFO ALL EC CAPITALS 1295

AMEMBASSY ANKARA

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AMCONSUL RIO DE JANEIRO

LIMITED OFFICIAL USE SECTION 2 OF 2 EC BRUSSELS 10065

E.O. 11652: N/A

TAGS: ELAB, ICFTU, ILO, MX

SUBJECT: ICFTU WORLD CONGRESS:POST-CONGRESS NOTES AND ASSESSMENT

6. MANY EUROPEAN DELEGATES, MOST NOTABLY THE SCANDINAVIANS, CAME TO THE CONGRESS WITH THE CLEAR INTENTION OF COMPELLING THE ICFTU TO MAKE SOME BASIC CHANGES IN THE STRUCTURE OF ORIT. THESE DELEGATES CONTENDED THAT THE PRESENCE OF THE AFL-CIO IN THE REGIONAL ORGANIZATION WHILE REMAINING OUTSIDE THE ICFTU ITSELF WAS NO LONGER TOLERABLE. THEY WERE ALSO DISTURBED BY THE FAILURE OF ORIT TO REACT FORCEFULLY TO EVENTS IN CHILE. AS PREVIOUSLY REPORTED, THOSE ADVOCATING CHANGE HAD NOT TAKEN INTO ACCOUNT THE FEELINGS OF THE LATIN AMERICANS IN REACHING THIS CONCLUSION. THE LATIN AMERICANS QUICKLY AND RESOLUTELY CALLED ATTENTION TO THIS OMISSION BY INFORMING THE EUROPEANS THAT THEY WOULD NOT TOLERATE EUROPEAN INTERVENTION AND THAT THE AFL-CIO WOULD CONTINUE TO BE AN INTEGRAL PART OF THE REGIONAL ORGANIZATION. THE LATIN AMERICANS WOULD ENCOURAGE THE AFL-CIO TO REJOIN THE ICFTU BUT AFL-CIO PARTICIPATION IN ORIT WOULD NOT BE CONDITIONED ON ITS STATUS WITH THE INTERNATIONAL.

7. DURING A PRE-CONGRESS MEETING WITH MEXICAN CTM LEADER VELASQUEZ AND DANISH LO LEADER NIELSEN, ICFTU GENERAL SECRETARY KERSTEN APPEALED TO VELASQUEZ TO UNDERSTAND THAT SINCE THE 1969 DEPARTURE OF THE AFL-CIO AND THE CONSEQUENT LOSS OF ITS SUBSTANTIAL DUES CONTRIBUTION, THE SCANDINAVIAN UNIONS HAVE ACCOUNTED FOR 35 PERCENT OF THE ICFTU BUDGET. VELASQUEZ REPLIED THAT SINCE THE AFL-CIO ACCOUNTS FOR 90 PERCENT OF THE ORIT BUDGET THAT KERSTEN AND THE SCANDINAVIANS WOULD CERTAINLY UNDERSTAND WHY IT WAS IMPORTANT THAT THE AFL-CIO REMAIN A MEMBER OF ORIT. FROM OUR CONVERSATIONS WITH SEVERAL SCANDINAVIAN DELEGATES IT WOULD

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APPEAR THAT THEY ARE REASSESSING THEIR POSITION ON ORIT AND THAT IF THEY ARE SOMEWHAT LESS THAN SATISFIED WITH THE EXISTING SITUATION, THEY SEEM AT LEAST WILLING TO CONCEDE TO THE LATING AMERICANS THEIR RIGHT TO PUT THEIR OWN HOUSE IN ORDER.

8. POST-CONGRESS PRESS CONFERENCE DISRUPTED BY AMERICAN: DURING AN OCTOBER 25 POSTACONGRESS PRESS CONFERENCE, FRED HIRSCH, AN AMERICAN TRADE UNIONIST FROM CALIFORNIA, WHO WAS ATTENDING THE CONGRESS WITH PRESS CREDENTIALS, HARASSED KERSTEN WITH QUESTIONS ABOUT CIA INVOLVEMENT IN ICFTU AFFILIATED UNIONS IN LATIN AMERICA. HIRSCH ALLEGED THAT THE "CIA AND KISSINGER" SEEK TO CONTROL THESE UNIONS THROUGH AID PROGRAMS AND ACCUSED THE ICFTU WITH COMPLICITY THROUGH IGNORANCE, PARTICULARLY IN CHLE WHERE THE AIFLD AND ICFTU CONNECTED TRADE SECRETARIATS, HE CLAIMED, HAD ACTIVELY ENGAGED IN EFFORTS TO OVERTHROW THE ALLENDE REGIME. HIRSCH ALSO ASKED KERSTEN WHY THE ICFTU REFUSED TO DEAL WITH A LETTER FROM THE WFTU CALLING FOR JOINT ACTION AGAINST MNCS DURING THE CONGRESS (SEE MEXICO 9328). KERSTEN WAS VISABLY DISTURBED BY HIRSCH'S ATTEMPT TO DISRUPT THE PRESS CONFERENCE AND REFERRED TO HIRSCH AS AN "OBVIOUS COMMUNIST" WHEN SUBSEQUENTLY RECOUNTING THE INCIDENT TO US HERE IN BRUSSELS.

9. DUES INCREASE: THE ICFTU WHICH HAS BEEN SUBJECT TO CHRONIC FINANCIAL WOES EVER SINCE THE DEPARTURE OF THE AFL-CIO, WAS GRANTED AN INCREASE IN PER CAPITA TAX BY THE CONGRESS. DELEGATES VOTED FOR ADUES HIKE OF 15 PERCENT OF R1976, AN ADDITIONAL 10 PERCENT IN 1977 AND ANOTHER FIVE PERCENT IN 1978. AFFILIATES CURRENTLY PAY 2,400 BELGIAN FRANCS (APPROXIMATELY US \$60) PER 1000 MEMBERS.

10. CREDENTIALS COMMITTEE REPORT: THE ICFTU NOW HAS A TOTAL MEMBERSHIP OF 52,138,038 IN 119 AFFILIATED ORGANIZATIONS IN 88 COUNTRIES. THREE THREE MILLION MEMBER ARGENTINE CGT IS LISTED IN THE REPORT AS HAVING 500,000 MEMBERS BUT A TRADE SECRETARIAT SOURCE HAS REVEALED THAT THE CFT WILL ACTUALLY PAY PER CAPITA ON ONLY 50,000 MEMBERS. IN ASKING FOR THIS SPECIAL ARRANGEMENT THE ARGENTINES PLEADED FINANCIAL DIFFICULTIES, BUT THIS HAT-IN-HAND APPROACH CAUGHT THE EUROPEANS BY SURPRISE AND LEFT THE ARGENTINE POWER IMAGE A BIT TARNISHED.

11. COMMENT: THE DELEGATES ALSO VOTED FOR A CONSTITUTIONAL LIMITED OFFICIAL USE

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AMENDMENT WHICH CALLS FOR HOLDING THE ICFTU WORLD CONGRESS EVERY FOUR YEARS INSTEAD OF EVERY THREE. THE PRIMARY MOTIVE FOR THE CHANGE WAS THE HIGH COST INVOLVED, BUT THERE WAS ALSO CONSIDERABLE TALK AT THE CONGRESS ABOUT THE NET VALUE OF HOLDING WORLD

CONGRESSES. BRITISH TUC LEADER LEN MURRAY TOLD US IN MEXICO THAT WORLD CONGRESSES ARE AN EXERCISE IN WASTE AND FUTILITY IF THE DELEGATES RETURN HOME AND MAKE NO EFFORT TO IMPLEMENT ON A NATIONAL LEVEL THE DECISIONS ADOPTED AT THE WORLD CONGRESS. HE REFERRED TO CONGRESS ACTION PROGRAMS DEALING WITH ECONOMIC SECURITY AND MNCS IN POINTING OUT AREAS IN WHICH NATIONAL CENTERS COULD WORK IN TANDEM. WITH THE ICFTU. MURRAY'S SENTIMENTS WERE ECHOED BY OTHER DELEGATES AND THERE WERE ALSO ALLUSIONS TO THIS CONGRESS BEING THE "BEST EVER" BUT UNDERLYING THESE EXPRESSIONS OF SATISFACTION AND HOPE WAS AN UNPRONOUNDED FEELING THAT NOTHING HAS REALLY CHANGED. THE ICFTU REMAINS A NUMERICALLY STRONG ORGANIZATION AND SERVES AS A STAGING CENTER FOR THE MOST OF THE WORLD'S DEMOCRATIC TRADE UNIONS BUT IN TERMS OF ACTUAL IFLUENCE IT CONTINUES IN A STATE OF DECLINE. ITS CAPACITY TO ACT IN THE ILO AND OTHER INTERNATIONAL FORA HAS BEEN DISSIPATED BY THE EVOLVEMENT OF REGIONALISM, PARTICULARLY IN EUROPE, THE CONTINUED ABSENCE OF THE AFL-CIO (US NOTIFICATION IF INTENT TO WITHDRAW FROM THE ILO IS EXPECTED TO COMPOUND THE ICFTU'S PROBLEM IN THIS REGARD) AND THE RETICENCE OF NATIONAL CENTERS TO CONSIGN TO THE ICFTU ANY MEASURABLE POWER TO ACT ON THEIR BEHALF; DENYING IT A MEANINGFUL ROLE IN THE GENEVA EAST-WEST MEETINGS IS A CASE IN POINT.

12. LACK OF LEADERSHIP AT THE ICFTU SECRETARIAT LEVEL IS ANOTHER PROBLEM. KERSTEN'S REELECTION BY ACCLAMATION AT THE CONGRESS BELIES THE PREVAILING VIEW THAT HIS STWEARDSHIP HAS BEEN SINGULARLY UNIMPRESSIVE AND UNIMAGINATIVE. THE ELEVENTH WORLD CONGRESS DID PRODUCE SPECIFIC MANDATES FOR CARRYING OUT ACTION PROGRAMS IN THE INTERNATIONAL ECONOMIC SPHERE, WHICH WILL OCCUPY THE SECRETARIAT IN PRODUCING POSITION PAPERS AND MAKING REPRESENTATIONS TO INTERNATIONAL ORGANIZATIONS, BUT THE FORCE BEHIND THOSE REPRESENTATIONS WILL BE CONSIDERABLY LESS THAN SHOULD BEFIT A 52 MILLION MEMBER ORGANIZATION. MORRIS

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